

Scrutiny Report



Performance Scrutiny Committee - Partnerships

Part 1

Date: 10 January 2018

Subject Consultation Draft Well-being Plan 2018-23

Author Overview and Scrutiny Officer

The following people have been invited to attend for this item:

Invitee:	Role:
Rhys Cornwall	Head of People and Business Change
Tracy McKim	Partnership Policy and Involvement Manager
Emma Wakeham	Senior Policy and Partnership Officer and Chair of Well-being Plan Sub-Group
Andy Robinson	Representative of Well-being Plan Sub-Group (Natural Resources Wales)
Jeff Scrivens	Representative of Wellbeing Plan Sub-Group (South Wales Fire and Rescue Service)

Section A – Committee Guidance and Recommendations

1 Recommendations to the Committee

- 1.1 The Committee is asked to consider the Draft Well-being Plan Consultation Draft and determine if it wishes to make any comments to the Public Services Board (PSB) as part of the consultation upon the draft plan.

2 Context

- 2.1 Guidance - The statutory guidance on the Well-being of Future Generations (Wales) Act 2015 (WFG Act) 'Shared Purpose – Shared Future' sets out a requirement for each Public Services Board to prepare and publish the Local Well-being Assessment for the local area no later than a year before it publishes its Local Well-being Plan. The guidance also states that the Local Well-being Plan must be published no later than 12 months following each local government ordinary election. Once the Draft Local Well-being Plan has been consulted upon and published in May, it will be the main work-plan and focus of the Newport PSB going forward and its performance will be scrutinised by this Scrutiny Committee in place of the SIP Theme Performance also being considered by this Committee today.

- 2.2 Scrutiny of Well-being Assessment - As background to this topic, Members of this Committee may recall receiving an Information Report on 26 July 2017 upon the Local Well-being Assessment, which comprised one overarching Community Well-being Profile for Newport and 20 Community Level Profiles at ward level. A link to the Report to this Committee on 26 July 2017 is provided in **Section 7** of this report.
- 2.3 Development of the Consultation Draft of the Well-being Plan – A truly collaborative approach was adopted for the development of the plan with the four statutory organisations (Aneurin Bevan University Health Board, Natural Resources Wales, Newport City Council, South Wales Fire & Rescue Service) taking joint responsibility.

Initial development work included determining the priorities that exist for the city, which are supported by evidence gathered during the local well-being assessment. To facilitate the PSB in identifying the main emerging priorities, prioritisation workshops took place. At the workshops attendees were asked to prioritise issues from the Local Well-being Assessment considering how they could maximise the PSB's contribution to the sustainable development principle and the Well-being Goals. A link to a more detailed report (Choosing Emerging Priorities) of the workshops is provided in **Section 7** of this report.

The 13 priorities identified were researched further to better understand the outcomes the PSB should be working towards and the contributions interventions could make. A link to a detailed report (RA1 – Understanding Outcomes) is provided in **Section 7** of this report.

- 2.4 Future Generations Commissioner's Advice – In drafting the Well-being Plan each PSB must seek the advice of the Future Generations Commissioner over a 14 week period. The final written advice was received on 4 October 2017.

A link to the advice is provided in **Section 7** along with a summary developed for the PSB. The advice is currently being reviewed in full and will be used in developing the Well-being Plan going forward.

- 2.5 PSB Consideration of Consultation Draft Well-being Plan - The Public Services Board considered the consultation draft of the Local Well-being Plan at the meeting on 21 November. Prior to approving the plan, a 12 week statutory consultation period is taking from 27 November 2017 to 18 February 2018.

PSB members noted that there was a high level of consensus at the workshops regarding the required interventions and that there were strong inter-connections between them. It was considered that the public consultation should give people the opportunity to prioritise the interventions in terms of their perceived importance.

- 2.5 PSB members discussed the interventions and agreed the plan with minor amendments. It was requested that the importance of a child's early years and the effects of adverse childhood Experiences on later life be reflected with specific reference in the Plan.

It was also agreed to include a joint foreword from Chair and Vice Chair on behalf of the PSB.

Members commended the sub-group's work on the plan to date and agreed:

1. To approve the consultation draft of the Well-being Plan with minor amendments and endorse:

- a) how the PSB is going to work differently (pages 4-5 of the draft plan)
 - b) the draft Well-being Objectives
 - c) the draft structure of the plan
 - d) the draft cross cutting interventions
 - e) a 12 week consultation period to start 27 Nov 17.
2. To reflect the importance of child's early years and the effects of adverse childhood experiences on later life with specific reference in the Plan.
 3. To ask respondents to the public consultation to rank the interventions in priority order.
- 2.8 A link to the Report to the Public Services Board meeting held on 21 November is provided in **Section 7** of this report.

3 Information Submitted to the Committee

- 3.1 Newport's Well-being Plan Consultation Draft is attached as **Appendix 1** for the Committee's consideration which includes four well-being objectives as follows:
- People feel good about living, working, visiting and investing in Newport
 - People have skills and opportunities to find suitable work and generate sustainable economic growth
 - People and communities are friendly, confident and empowered to improve their well-being
 - Newport has healthy, safe and resilient environments.

The four well-being objectives have been developed to deliver against multiple well-being goals and encompass the 13 emerging priorities.

- 3.2 The plan also includes five cross-cutting interventions which aim to deliver against the well-being objectives and maximise the PSB's contribution to the seven well-being goals for Wales. The proposed interventions have been developed from a series of workshops attended by over 100 representatives of 30 organisations. The link to a full report (RA2 – Linking Interventions to Outcomes) of the workshops is provided in **Section 7** of this report. The proposed interventions are:

- The Newport Offer
- Strong Resilient Communities
- Right Skills
- Green and Safe Spaces
- Sustainable Travel

- 3.3 The plan is structured as follows:

Chapter 1 – Introduction and Background information

Chapter 2 – The Plan (a diagram illustrating an overview of the plan)

Chapter 3 – A breakdown of the 5 interventions:

- *The Newport "Offer";*
- *Strong Resilient Communities;*
- *Right Skills;*
- *Green and Safe Spaces;*
- *Sustainable Travel.*

Chapter 4 – Next Steps – consulting, approving and implementing the plan.

4 Suggested Areas of Focus

Role of the Committee

The role of the Committee in considering the Draft Wellbeing Plan is to:

- Take a forward look at what the partnership plans focus on in the Draft Wellbeing plan;
- Assess:
 - How local objectives have been identified and prioritised;
 - How the partners have worked together to develop the plan;
 - How the partners plan to work together to achieve the next steps;
 - How the objectives of the individual partners have been reflected and integrated into the joint plan;

4.1 The Well-being of Future Generations (Wales) Act requires the Public Services Board to consult with overview and scrutiny committees (in addition to other named consultees) regarding the preparation of its local well-being plan.

4.2 At this stage in evaluating the quality of the plan, the Committee may wish to explore some of the following issues which has been adapted from the Welsh Government Guidance on Scrutiny of Public Services Boards:

- Has the well-being assessment been used to identify well-being objectives? Is there anything that has not been reflected?
- Is it clear how the interventions link to the well-being goals and objectives, and do the interventions relate to one another?
- Have the objectives have been set in accordance with the sustainable development principle?
- What evidence is there to show that the partnership has set objectives that maximise joint opportunities brought about by the partnership?
- How far has advice from the Future Generations Commissioner and other Welsh Government Commissioners been taken into account when developing the plan?
- Is it clear how the partnership will work together to deliver the steps to be taken to achieve the objectives?
- What will be the resource implications of delivering on the plan? How will working together as a partnership maximise the resources available?

4.3 A link to the full Welsh Government Guidance is provided in **Section 7** of this report.

Feedback to PSB on the Draft Wellbeing Plan

- 4.4 The [online survey](#) that has been published to seek feedback on the plan could be used as the basis for the Committees consideration of the plan. Key questions asked by the survey include:
- To what extent to you agree / disagree with the 4 wellbeing objectives?
 - For each of the interventions:
 - Do you agree with the intervention for the city?
 - Do you agree with the steps suggested to achieve this?
 - Are there any steps missing?
 - Which of the 5 cross cutting interventions do you think would be the most important to the wellbeing of the city?

The Committee may wish to use these key questions as a structure to provide feedback to the PSB on the plan when summarising its conclusions.

Section B – Supporting Information

5 Additional Data and Analysis

Guidance for Local Authority Scrutiny Committees on the scrutiny of Public Services Boards issued by Welsh Government in August 2017:

- 5.1 *“Research into the practice of collaborative or joint scrutiny in England and Wales identifies that arrangements are effective when they demonstrate the following characteristics:*

Characteristics of effective partnership scrutiny

- Scrutiny regards itself as a form of ‘critical friendship with positive intent’ in which scrutiny practitioners act as advocates for the success of joint working.
- Collaborative performance is evaluated from the citizen’s perspective.
- Strong efforts are made to understand the complexity of partnership arrangements and to facilitate learning about the culture and assumptions of different organizations.
- Scrutiny creates positive expectations by focussing on issues regarded as useful to the partnership or where there is consensus that ‘things need to change’.
- Scrutiny demonstrates intellectual independence and investigative rigour in all of its activities.
- Scrutiny demonstrates a positive impact by developing clear, timely, evidence-based recommendations aimed at enhancing collaborative performance.
- Scrutiny critically evaluates its own performance utilising partnership perspectives.

6 Links to Council Policies and Priorities

- The PSB Draft Wellbeing Plan will replace the Single Integrated Plan for Newport
- Newport City Council's Corporate Plan 2012-17
- All partner organisations are required to ensure the outcomes in the Single Integrated Plan are reflected in the aims and objectives of their organisation's corporate planning process.

7 Background Papers

- 7.1 [Well-Being Assessment Report to the Performance Scrutiny Committee - Partnerships on 26 July 2017](#) (including the link to the [One Newport Local Well-being Assessment](#)).
- 7.2 [Minutes of Performance Scrutiny Committee – Partnerships](#) held on 26 July 2017
- 7.3 Public Services Board [Papers](#) 21 November 2017 which includes:
- Office of Future Generations Commissioner's Advice Report
 - Local Wellbeing Plan Consultation Draft Report
- 7.4 [Guidance for Local Authority Scrutiny Committees on the scrutiny of Public Services Boards](#) (Issued by Welsh Government August 2017)
- 7.5 [Choosing Emerging Priorities](#)
- 7.6 [RA1 – Understanding Outcomes](#)
- 7.7 [RA2 – Linking Interventions to Outcomes](#)

Report Completed: 29 December 2017